

**PINS Document Number:** EN010140/APP/8.1.8

Draft Statement of Common Ground with Carlton Parish Council

January 2025



# Helios Renewable Energy Project

# **Draft Statement of Common Ground**

# with Carlton Parish Council

### Planning Inspectorate Reference: EN010140

January 2025

# Prepared on behalf of Enso Green Holdings D Limited

Project Ref:	33627/A5/SOCG	
Status:	Issue (Draft)	
Issue/Rev:	Deadline 2	
Date:	January 2025	
Prepared by:	АВ	
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### 1. Introduction

#### 1.1. Overview

- 1.1.1. This Statement of Common Ground ('SoCG') has been prepared on behalf of Enso Green Holdings D Limited (the 'Applicant') in conjunction with Carlton Parish Council in respect of the Helios Renewable Energy Project Development Consent Order (the 'Proposed Development').
- 1.1.2. The SoCG sets out the matters of agreement between the Applicant and Carlton Parish Council and also explains those matters which, at the time of writing, remain in progress, or where agreement has not been achieved.
- 1.1.3. This SoCG is based on Carlton Parish Council's Relevant Representation published on 10 October 2024 [RR-050].
- 1.1.4. The SoCG will be amended as the examination progresses in order to enable a final version to be submitted to the Examining Authority.
- 1.1.5. This SoCG covers all the matters which are relevant to Carlton Parish Council.

# 2. Record of Engagement

#### 2.1. Summary of consultation and engagement

2.1.1. The Consultation Report **[APP-181]** sets out the consultation between the Applicant and interested parties/stakeholders prior to the submission of the Application, including the engagement undertaken with Carlton Parish Council. Table 2.1 shows a summary of the engagement that has taken place between the Applicant (including consultants on its behalf) and Carlton Parish Council in relation to the Proposed Development.

Date	Form of Correspondence	Summary
11/10/23	Email	SoCC announcement, dates of Statutory Consultation.
25/10/23	Email	Statutory Consultation announcement including formal notifications to host parishes.
02/11/23	Email	Parish Councillors advised that they have no comments to make on the Proposed Development.
15/11/23	Email	Update following consultation events – offer of hard copies of consultation documents which were then posted.
21/11/23	Email	Further opportunity to submit comments and questions.
21/11/23	Email	Parish Council asked for responses to a number of queries raised by the community.
27/11/23	Email	Applicant sent a detailed response to a number of queries raised by the Parish Councils. Details of the issues raised can be found in Chapter 14 of the Consultation Report <b>[APP- 181]</b> .
05/12/23	Email	Extension to the consultation – opportunity to address outstanding queries.

#### Table 2.1: Schedule of Meetings and Correspondence

Date	Form of Correspondence	Summary
06/12/23	Email	Consultation summary including responses received and encourage formal response.
14/12/23	Email	Feedback summary and final reminder to submit a formal response.
17/12/24	Email	Email from the Applicant to the Clerk of Carlton Parish Council providing advanced notice that a draft SoCG would be shared in early 2025 and welcoming further engagement regarding the SoCG.
10/01/25	Email	Applicant sent draft SoCG to Carlton Parish Council.
11/01/25	Email	Carlton Parish Council confirmed receipt and informed the Applicant that their next meeting would be on 25/02/25. It was requested that they respond to the SoCG following this meeting.
10/01/25	Email	Applicant clarified that the SOCG is a draft intended to facilitate discussions. The Applicant is required to submit a first draft at Deadline 2 (13/01/25). The Applicant confirmed that it was content to receive feedback after the Parish Council meeting on 25/02/25.

### 3. Current Position

- 3.1.1. Table 3.1 provides a schedule that summarises the position on key matters between the Applicant and Carlton Parish Council. Appendix A details the position between the Applicant and Carlton Parish Council on each matter raised in their relevant representation.
- 3.1.2. Each matter is attributed a status as follows:

Agreed	The matter is agreed between the parties, or there are no significant disagreement such that the matter is considered closed.
Under discussion	This matter is neither 'agreed' or 'not agreed'. Technical work is being undertaken with the aim of achieving agreement, though the risk of disagreement remains.
Not agreed	The matter is not agreed between the parties and the outcome of the approach taken by the Applicant or Carlton Parish Council is considered to result in a materially different impact to the assessment conclusions.

#### Table 3.1: Key Matters

	Matter	Status	Date
Principle of the Proposed Development			Jan 2025
Agricultural Land			Jan 2025
Land Contamination			Jan 2025
Waste			Jan 2025
Landscape and Visual			Jan 2025
Construction Traffic			Jan 2025
Biodiversity			Jan 2025

# 4. Signatures

4.1.1. This Statement of Common Ground is agreed upon:

On behalf of Carlton Parish Council:

Name:

Signature:

Date:

On behalf of the Applicant:

Name:

Signature:

Date:

#### Appendix A: Detailed Matters

Ref.	Description of Matter	Carlton Parish Council – Current Position (Relevant Representation)	Applicant – Current Position	Status
CPC-01	Principle of the Proposed Development	Carlton Parish Council (North Yorkshire) oppose the proposed large scale Helios Solar Farm, the planning application for which is believed to be imminent. The Parish Council highlight our concerns and reservations about the proposed Helios project which is considerably bigger than other solar projects in the area to which planning permission has been granted. This will mean the villages of Carlton, Camblesforth, and Hirst Courtney will be become guinea pigs in the quest for more land taken up for larger solar farm projects.	As set out in the Planning Statement <b>[APP-228]</b> , the Proposed Development will provide a significant amount of low carbon electricity over its lifetime, helping provide increased energy resilience, security and affordability. It will therefore be a critical part of the national portfolio of renewable energy generation that is required to decarbonise the country's energy supply quickly whilst providing security and affordability of national energy supply. The Proposed Development has sought to reduce landscape impacts on receptors, through changes to the red line boundary as well as introducing new and reinforcing existing screen planting and areas of woodland.	Under discussion
CPC-02	Agricultural Land	During a time when the UK is struggling with Food Security (Government Food Strategy) this project will remove 476 hectares of high quality arable land. We are a	National planning policy does not explicitly rule out development on agricultural land. The NPPF states that "Where significant development of agricultural land is demonstrated to be necessary, areas of poorer quality land should be preferred to those of a higher quality." This is supported within NPS EN-3, paragraph 2.10.30 which states "Whilst the development of ground mounted solar arrays is not prohibited on Best	Under discussion

- I	proud farming community who would	and Most Versatile agricultural landthe impacts of such are expected
	wish to maintain our local farming	to be considered and are discussed under 2.10.73 - 92 and 2.10.107 -
	economy.	2.10.126 which identifies a non-exhaustive list of specific impacts".
		As detailed in Planning Statement Appendix 2: Alternative Site
		Assessment [APP-227], paragraph 2.6.29, a search was conducted for
		suitable non-agricultural brownfield land within a 5km distance from the
		point of connection at Drax Power Station. Paragraph 2.6.21 to 2.6.25
		of the Alternative Site Assessment (ASA) [APP-227] set out the
		justification for the use of provisional Grade 2 agricultural land. As
		shown in Figure 2.7 of the ASA, the majority of the land within a 5km
		radius of the point of connection is either Grade 1 or Grade 2. The
		Grade 3 land within the 5km radius is not available for development due
		to existing uses and planning applications in these areas.
		Environmental Statement Chapter 14 - Soils and Agricultural Land
		[APP-034] discusses the impact on food security and impact to the local
		farming economy. Paragraph 14.5.85 states that a Government
		Statement (Food supply and Food Security, Defra) at the end of 2022
		confirmed that there are no food security concerns at the present time.
		The impacts on local farm businesses have been assessed in the same
		chapter [APP-034], paragraph 14.5.58 states that none of the five farm
		businesses will be significantly affected by the operational phase of the
		Proposed Development. Four of the affected farms are full-time farm
		businesses, and accordingly of medium sensitivity, none will be affected
		to the extent that a continued viable farm business cannot continue,
		notwithstanding the economic benefit of rental income from the panels.

			Further detail relating to farm business is found within Environmental	
			Statement Appendix 14.2 - Farm Business Reports [APP-172] and	
			further information regarding food security can be found in	
			Environmental Statement Appendix 14.4 - Analysis of UK Food Security	
			[APP-174].	
CPC-03	Land	As a farming community, we value	There are limited potential pollution risks associated with the Proposed	Under
	Contamination	the ecology and sustainability of the	Development. The Preliminary Risk Assessment, referred to as the	discussion
		land therefore we are concerned for	Phase 1 Ground Conditions Assessment, is provided at ES Appendix	
		the toxic metal components	2.4 [APP-114 – APP-116]. The Assessment identifies potential sources	
		containing cadmium and lead in the	of contamination on-Site and off-Site, and their potential pathways to a	
		solar panels and the use of	receptor. The Assessment concludes that potential pollutant linkages	
		hydrochloric acid, gallium arsenide,	identified on-Site are able to be mitigated through the implementation of	
		sulfuric acid and copper, indium,	standard mitigation measures which are set out within the oCEMP	
		gallium, di-selenide, in their	[APP-121] and the oOEMP [APP-124], to be secured via DCO	
		manufacture.	requirement 4 and 7 respectively. Significant effects are not	
			anticipated; therefore it has been agreed to scope this topic out of the	
			Environmental Statement.	
CPC-04	Waste	We also question what happens to	Decommissioning waste management will be carried out in accordance	Under
		these large numbers of solar panels	with the measures set out in Section 3.12, Littering and Waste, of the	discussion
		containing toxic elements at the end	oDEMP [APP-123]. These measures will be implemented through the	
		of their life span, or when requiring	DEMP, which will be secured via DCO Requirement 5.	
		replacement during the next 40 years.		
		There is insufficient infrastructure		
		capacity to safely deal with the		
		proposed levels of e-waste and the		

		toxic elements. Although the company engaged with the community through seminars/ consultations, where you could examine the detail of the project, the scale of the project, and level of expertise, the hosts failed to alleviate our concerns. No detail of what percentage of components will be recycled, and what will have to go landfill or be buried.		
CPC-05	Landscape and Visual	The type of panel proposed have not been seen or tested in the UK before.	The type of solar panels proposed are widely used in other	Under discussion
			developments across the UK. The proposed mounting structure (Single	discussion
		These larger panels have a	Axis Tracker) are also operational across the UK. The height of the	
		significant impact on the rural	solar panels has been a consideration factored into the Landscape and	
		landscape. These new panels will sit	Visual Impact Assessment included in Chapter 7 (Landscape and	
		over 2 metres from the ground, and	Views) of the ES <b>[APP-027]</b> . The potential visibility of the Proposed	
		will be visible when looking south	Development has been a key consideration in the assessment process	
		from the A1041, next to residential	and has also influenced the proposed Landscape Strategy for the Site.	
		properties, for a minimum of 15	It is considered that the Landscape Strategy would provide effective	
		years.	mitigation of the Proposed Development within 15 years.	
CPC-06	Construction	The creation of the farm will cause	As set out in the oCTMP [AS-006], there are expected to be 18 HGV	Under
	Traffic	significant disruption to the	deliveries on average per day throughout the 260 working days of the	discussion
		community for over 12 months. There	construction period, which equates to 36 total movements (arrivals and	
		is expected to be over 36 HGV	departures). The assessment in ES Chapter 10 Transport and Access	

1 1	l i i i i i i i i i i i i i i i i i i i	deliveries every day that will impact	[APP-030] concludes that the construction phase vehicle movements	
		local traffic on the country lanes and	would have a negligible residual effect on road user and pedestrian	
		cause significant increases in noise	safety, severance, road driver vehicle delay, non-motorised user delay	
		and air pollution locally.	and in terms of the effects of hazardous/large loads. The construction	
			phase is assessed to have a minor adverse (not significant) residual	
			effect on non-motorised user amenity (including fear and intimidation).	
			ES Chapter 11 Noise and Vibration [APP-031] concludes that	
			construction noise, road traffic and vibration will all have negligible	
			residual effect. As set out in ES Chapter 2 EIA Methodology [APP-022],	
			Air Quality has been scoped out of the assessment given that the	
			anticipated vehicle movements during construction are below the	
			relevant threshold criteria set out by the Institute of Air Quality	
			Management (IAQM, 2017). It is therefore considered that the	
			construction phase of the Proposed Development will not cause	
			significant effects in terms of traffic, noise or air pollution.	
CPC-07	Biodiversity	The large area of land expected to be	The impact of the Proposed Development on biodiversity is assessed in	Under
		transformed is currently home to a	ES Chapter 8 Biodiversity [APP-028]. It is concluded that there will no	discussion
		wide variety of wildlife and nature,	significant adverse effects on biodiversity as a result of the Proposed	
		including free roaming deer, birds of	Development. The Proposed Development includes significant habitat	
		prey, and small mammals. We are	enhancement provisions; these will be managed for the benefit of	
		passionate about our local area and	wildlife over the long term and will provide biodiversity gains for a wide	
		fear this natural beauty will be lost to	variety of species. Additionally, the proposed creation of diverse	
		a building site and then a huge	grasslands, tree planting and hedgerow planting will deliver a	
		canopy of sun blocking electrical	quantifiable biodiversity benefit. Measures to protect and enhance	

CPC-08	Landscape	cells. Lesser applications are being	biodiversity throughout the lifetime are set out in the oCEMP <b>[APP-121]</b> , oOEMP <b>[APP-124]</b> , oLEMP <b>[APP-143]</b> and oDEMP <b>[APP-123]</b> , which will be secured via DCO Requirements as set out in the dDCO <b>[AS- 007]</b> . The visual impact of the Proposed Development has been assessed in	Under
	and Visual	dismissed on the grounds that the introduction of panels and other infrastructure, including transformers, inverters and fencing will "inevitably introduce a fundamental change to agricultural land" and the major visual harm that would come with the project. The situation is no different in the case of our community. We strongly urge that when this planning proposal comes to you that you seriously consider the affects this will have on our community for generations to come, and recommend a rejection.	ES Chapter 7 Landscape and Views <b>[APP-027]</b> . A Landscape and Visual Impact Assessment <b>[APP-134]</b> has been carried out as part of the application. The scale of change attributable to the Proposed Development will remain small/negligible, perceived over a medium extent, resulting in a slight effect magnitude. In combination with the low sensitivity of receptors, this will result in a minor/negligible and not significant effect, particularly in the context of the baseline large scale industrial built form at Drax Power Station. With regard to landscape, the Proposed Development will have a major to moderate, significant impact on the Site's landscape character, particularly in the early years of operation, due to the introduction of solar PV panels and associated infrastructure. While the landform will largely remain unaltered, except for minor modifications in the Substation and Battery Energy Storage System (BESS) Compound, the addition of these structures will change the Site's appearance and how it is perceived. Although a comprehensive landscape strategy has been designed to mitigate visual and landscape effects, the newly implemented planting will have limited immediate impact. By year 15, however, the planting is expected to be well-established, helping to restore fragmented hedgerows and enhance the Site's landscape	discussion

	character, biodiversity, and habitat connectivity. Despite the built	
	elements remaining visible, this strategy is projected to reduce the	
	impact to a moderate adverse level, which is not considered significant,	
	especially given the reversible nature of the Proposed Development	
	after its 40-year operational phase. A Landscape Strategy Plan [APP-	
	054] has been submitted as part of the application.	